

## Message Text

PAGE 01 STATE 173939

66

ORIGIN ACDA-10

INFO OCT-01 EA-06 NEA-10 IO-10 ISO-00 SP-02 SS-15 NSC-05

DODE-00 CIAE-00 PM-03 ERDA-05 INR-07 OES-03 L-03 /080 R

DRAFTED BY ACDA/IR/NP:RGALLUCCI

APPROVED BY ACDA/IR:ACFLOYD

C:JKELLY S/P:JKAHAN (SUBS)

NSC:JMARCU INR:ALOCKE

DOD:GHARLOW ACDA:TDAVIES

CIA:DBRASTED OES:HBENGELSDORF

IO:LCAVANAUGH

PM:GOPLINGER

JCS:COLWILSON

ERDA:RSLAWSON S/S:FORTIZ

----- 042876

P R 232232Z JUL 75

FM SECSTATE WASHDC

TO USMISSION IAEA VIENNA PRIORITY

INFO AMEMBASSY TOKYO

AMEMBASSY TEHRAN

C O N F I D E N T I A L STATE 173939

E.O. 11652: GDS

TAGS: PARM, TECH

SUBJECT: IAEA REGIONAL REPROCESSING PROJECT

REFS: (A) IAEA VIENNA 5486; (B) STATE 154049;

(C) IAEA VIENNA A-182 DTD 5/15/75

1. MISSION WAS CORRECT IN INDICATING THAT US ATTACHES HIGH PRIORITY TO REGIONAL REPROCESSING PROJECT AS INDICATED IN REFTEL A. BEGIN FYI: AS MISSION AWARE, US HAS RECENTLY LAUNCHED ITS OWN STUDY, REFERRED TO REFTEL B, TO EVALUATE CONTRIBUTION TO NON-PROLIFERATION OBJECTIVES WHICH MIGHT BE MADE BY MULTINATIONAL NUCLEAR CENTERS. MISSION MAY WISH TO DRAW UPON CABLE FOR BACKGROUND INFORMATION, BUT SHOULD NOT REVEAL EXISTENCE OR PURPOSE OF USG STUDY. WITH US CONFIDENTIAL

PAGE 02 STATE 173939

NEEDS IN MIND, AND AFTER DISCUSSION INVOLVING DEPUTY DIRECTOR GENERAL HALL, AMBASSADOR TAPE, MYRON KRATZER, JOHN MARCUM AND LOUIS CAVANAUGH CONCERNING PARAGRAPH 2, END FYI, WE HAVE REVIEWED DRAFT PROJECT PROPOSAL CONTAINED

REFAIR C, AND IDENTIFIED THE FOLLOWING AREAS OF CONCERN  
ALONG WITH PROPOSALS FOR REMEDYING THEM.

2. THE FIRST PROBLEM AREA IS TIMING. THE PRESENTLY  
SCHEDULED DATE FOR COMPLETION OF THE REPORT, AUGUST 1976,  
WITH PUBLICATION OF FINAL VERSION IN MARCH 1977, IS TOO  
LATE IN OUR VIEW FOR IT TO HAVE THE DESIRABLE EFFECT WE  
WOULD LIKE.

OUR EXPECTATION IS THAT THE STUDY IF COMPLETED IN TIME  
(A) MAY BE USEFUL IN PERSUADING COUNTRIES THAT TEMPORARY  
STORAGE OF SPENT FUEL WITH EVENTUAL REPROCESSING IN A  
REGIONAL FACILITY MAY BE PREFERABLE, ECONOMICALLY AND  
FROM OTHER STANDPOINTS, TO THE NEAR-TERM CONSTRUCTION  
OF NATIONAL PILOT SIZE REPROCESSING PLANTS, AND ULTIMATELY  
LARGER PLANTS, OR (B) MAY MAKE REPROCESSING IN MULTI-  
NATIONAL FACILITIES APPEAR SUFFICIENTLY ATTRACTIVE A  
POSSIBILITY TO CAUSE STATES TO DEFER MAKING SEVERAL  
UNCOORDINATED NATIONAL COMMITMENTS. SINCE SEVERAL STATES  
APPEAR CURRENTLY TO BE CONSIDERING THIS COURSE AND SOME  
ARE ACTIVELY NEGOTIATING TO OBTAIN SUCH PLANTS, THE  
EARLY COMPLETION OF THE DRAFT AND FINAL VERSIONS OF THE  
IAEA STUDY WOULD BE EXTREMELY DESIRABLE, ASSUMING IT  
REACHES THE CONCLUSIONS WE ANTICIPATE. WE WOULD HOPE THAT  
INITIAL REPORT, WITH THE GENERAL CONCLUSIONS OF THE STUDY  
AND IDENTIFICATION OF KEY ISSUES, COULD BE READY BY EARLY  
1976 AND FINAL VERSION OF THE REPORT COMPLETED ABOUT SIX  
MONTHS LATER. RECOGNIZING COMPLEXITY OF THIS REPORT AND  
LIMITED AGENCY RESOURCES AVAILABLE, WE NONETHELESS SEE  
NEED FOR MISSION TO IMPRESS UPON MECKONI OR OTHER APPRO-  
PRIATE AGENCY OFFICIALS DESIRABILITY OF COMPLETING INITIAL  
VERSION OF AGENCY STUDY SOONER THAN PRESENTLY SCHEDULED  
AND MENTION POSSIBLE EARLY 1976 TARGET DATE. MISSION SHOULD  
ALSO APPROACH MISSIONS OF OTHER COUNTRIES WITH MAJOR  
NUCLEAR POWER PROGRAMS AS SOON AS POSSIBLE, ESPECIALLY THE  
SOVIETS, WEST GERMANS AND BRITISH, AND ATTEMPT TO STIMU-  
LATE REQUESTS TO AGENCY FOR ACCELERATION IN PROJECT  
CONFIDENTIAL

PAGE 03 STATE 173939

SCHEDULE. SUCH REQUESTS COULD BE EMPHASIZED AT THE NEXT  
GENERAL CONFERENCE IN SEPTEMBER WHEN WE EXPECT DIRECTOR  
GENERAL EKLUND TO UNDERLINE THE IMPORTANCE OF THIS AGENCY  
PROJECT.

3. SECOND, IT IS NOT ENTIRELY CLEAR FROM THE DRAFT PRO-  
POSAL HOW THE STUDY WILL TREAT THE FULL FUEL CYCLE CENTER  
CONCEPT. IT WOULD BE DESIRABLE IF THE REFERENCE AND  
ALTERNATIVE CASE OPTIONS EXAMINED REGIONAL VERSUS NATIONAL  
APPROACHES TO LONG-TERM SPENT-FUEL AND PLUTONIUM STORAGE,  
PLUTONIUM FUEL FABRICATION, AND ESPECIALLY LONG-TERM WASTE  
MANAGEMENT AS PART OF THE REGIONAL REPROCESSING ITSELF.

4. THIRD, THE DRAFT PROJECT PROPOSAL PROVIDED FOR AN "ANALYTICAL" TREATMENT OF THE SITING ISSUE, LEAVING THE STUDY OF THE ACTUAL SITE SELECTION TO A FOLLOW-ON PROGRAM (REFAIR C, SEC. 6.01) SCHEDULED FOR SOMETIME "BEYOND 1977". SINCE WE BELIEVE STUDY SHOULD BE ACCELERATED AND THAT THE QUESTION OF LOCATION, WHILE DIFFICULT, COULD BE CRITICAL WE WOULD HOPE MISSION COULD ENSURE THAT SITING ISSUE IS ADDRESSED AS THOROUGHLY AS POSSIBLE IN THE INITIAL STUDY. IN PARTICULAR, IT WOULD BE DESIRABLE IF THE ANALYSIS OF

CRITERIA AFFECTING LOCATION PROVIDED A FIRM BASIS FOR TRANSITION TO THE ASSESSMENT OF CONCRETE POSSIBILITIES IN THE FAR EAST AND MIDDLE EAST, AS INTEREST ON THE PART OF STATES IN THE REGIONS MAKE IT APPROPRIATE TO DO SO. (MISSION MAY WISH TO DRAW UPON SUGGESTIONS INCLUDED REFTEL B FOR THIS PURPOSE.) IAEA FOLLOW-ON STUDY SHOULD NOT BE OVERPLAYED, AND MERITS OF CENTRALIZED SITING, WHERE SUPPORTABLE, SHOULD BE THOROUGHLY ADDRESSED IN THE INITIAL DRAFT PROJECT REPORT TO THE EXTENT POSSIBLE. IF A FOLLOW-ON IS NEEDED, IT COULD DEAL WITH A VARIETY OF DETAILED STRUCTURAL ISSUES AND FOCUS ON SPECIFIC ROLE, IF ANY, OF IAEA IN SUPPORTING ACTUAL CENTERS THAT MIGHT BE ESTABLISHED.

5. FOURTH, THE MIDDLE EAST AND FAR EAST ARE AMONG REGIONS IN WHICH THE US NOW BELIEVES REGIONAL AND PREFERABLY MULTINATIONAL REPROCESSING PLANTS MERIT SERIOUS, BALANCED CONFIDENTIAL

PAGE 04 STATE 173939

AND HARD-HEADED CONSIDERATION RECOGNIZING THAT THE TRANS- LATION OF THESE GENERAL CONCEPTS INTO REALITY WILL DEPEND ON THE COOPERATION AND CONVICTION OF THE PARTICIPATING STATES. BEGIN FYI: WE ARE AWARE OF SOME JAPANESE INTEREST IN SUCH A FACILITY BOTH WITHIN AND OUTSIDE OF THE GOVERN- MENT, ALTHOUGH THE MATTER IS OBVIOUSLY A SENSITIVE ONE FOR THE GOJ AND THERE ARE DISTINCT SIGNS THAT SOME JAPANESE FEEL THIS SUBJECT SHOULD BE TREATED GINGERLY OR ONLY APPROACHED BY GOJ AFTER GENERAL JAPANESE ATTITUDE TOWARD A MAJOR REPROCESSING CAPABILITY IN JAPAN IMPROVES. BECAUSE OF THE POSSIBLE SENSITIVITY OF FORMAL US BILATERAL APPROACHE TO JAPAN ON SUBJECT, IT MIGHT BE USEFUL IF THE JAPANESE COULD BE DRAWN INTO A STUDY OF REGIONAL REPROCESSING BY PARTICIPATION IN THE IAEA PROJECT, NOT ONLY SUBSTANTIVELY BUT PREFERABLY ALSO IN SOME ADMINISTRATIVE CAPACITY IN SECRETARIAT. SIMILARLY, GIVEN THE COMMITMENT TO MULTI- LATERAL REPROCESSING INHERENT IN THE AGREEMENT FOR COOPERA- TION WE ARE SEEKING TO CONCLUDE WITH THE GOI, AN INVOLVE- MENT BY IRAN WOULD ALSO BE USEFUL. END FYI. THE MISSION SHOULD THEREFORE ATTEMPT TO DETERMINE LIKELY EXTENT OF JAPANESE AND IRANIAN INVOLVEMENT IN STUDY AND SEEK TO STIMULATE MORE ACTIVE PARTICIPATION BY BOTH THESE COUNTRIES

INDIRECTLY THROUGH INITIATIVE OF IAEA SECRETARIAT. ANY PRECONCEIVED NOTIONS OR ASSUMPTIONS BY AGENCY ABOUT LOCATION OF MULTINATIONAL FACILITY THAT MAY BE CONVEYED WOULD ALSO BE OF INTEREST TO THE DEPARTMENT.

6. MISSION SHOULD BE AWARE, AND IF DEEMED USEFUL MAY INFORMALLY APPRISE AGENCY, OF EXPRESSION OF INTEREST BY THE WORLD BANK IN MULTINATIONAL REGIONAL FUEL CENTERS WITH THE SUGGESTION THAT THE BANK COULD SUPPORT A FEASIBILITY STUDY IN THE FUTURE. DEPARTMENT WOULD THEREFORE APPRECIATE MISSION SUGGESTIONS ABOUT HOW BEST TO PROCEED WITH AGENCY TO INVOLVE WORLD BANK AT THE EARLIEST STAGE IN THE AGENCY'S PROJECT. IAEA, UNEP, AND BANK COULD CONCEIVABLY FORM A "CONSORTIUM" TO MANAGE EFFORT, A CONCEPT MENTIONED IN STUDY PLAN.

7. ON QUESTION OF COST-FREE EXPERTS, MISSION SHOULD CONVEY TO MR. MECKONI US INTEREST IN PROJECT AND ASSURE HIM OF US WILLINGNESS TO ASSIST TO EXTENT POSSIBLE. (A CONFIDENTIAL

PAGE 05 STATE 173939

SIMILAR MESSAGE WAS CONVEYED TO MR. HALL IN MEETING REFERRED TO PARA 1. USG IS ALSO CURRENTLY EXPLORING POSSIBILITY OF DESIGNATING A SPECIAL LIAISON REPRESENTATIVE TO PROVIDE ASSISTANCE AND TO COORDINATE US ACTIVITIES WITH THE AGENCY BEARING UPON THE PROJECT.) MISSION'S EARLIEST ADVICE WITH RESPECT TO SPECIFIC NEEDS FOR COST-FREE EXPERTS WOULD BE APPRECIATED TO FACILITATE US ASSISTANCE.

8. MISSION SHOULD CONTINUE TO REPORT ON THE PROJECT NOTING ANY OBSTACLES TO PROPOSED EARLY COMPLETION OR MODIFICATION THAT MAY BE ANTICIPATED, INCLUDING SHORTAGE OR UNAVAILABILITY OF FUNDS AND ATTITUDES TOWARDS PROJECT OF STATES IN AREAS OF GREATEST CONCERN. KISSINGER

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## Message Attributes

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